

Study Report

# Transparency and financial management in Public Universities

15 February - 31 October 2019





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The opinions, findings, conclusions and recommendations present in this publication are those of the authors and do not necessarily reflect those of the Friedrich Ebert



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## 1. ABSTRACT

Civic Resistance is an organization focused on empowering the role of the citizen in society while aiming at improving governance through civic engagement and activism. Given the lack of student services in public universities, the high tuition fees that apply for their studies and from the complaints delivered during the student's protest in December 2018, we decided to conduct this monitoring with the support of the Friedrich Ebert Foundation.

In the framework of the implementation of Law 80/2015 on higher education and the changes that higher education institutions suffered in terms of financial management and administration, Civic Resistance monitored seven public universities with a focus on investments and their level of transparency in relation to the public and the students for the period of 15 February to 31 October 2019.

This monitoring serves to shed light on how the revenues collected from tuition fees and those from the state budget are spent, thus answering the question of whether the real needs of the students are reflected or are we dealing with an ineffective administration of the annual budget of universities?

This initiative also addresses a problem that the government, as a result of the highpressure from the students due to the financial mismanagement in universities, took action in the "Pact for the University" by replacing Board Members with public figures as a reflection for more efficiency in money management by the MESY Representatives Board Members.

Through this monitoring, Civic Resistance aims at promoting public accountability of universities towards students and stimulate a higher level of transparency, given the fact that the u-transparency.al portal has already been set up, a database intended to contain all relevant information on the expenses of universities.



# 2. ADMINISTRATION BOARDS IN PUBLIC HIGHER EDUCATION INSTITUTIONS (HEIs)

The Board of Administration is the highest administrative body, which guarantees the fulfillment of the mission of higher education institutions and their financial and administrative progress. The Board consists of 7 (seven) part-time members.

3 Members, representatives of the public higher education institution, are selected by the Academic Senate of the respective institution, 4 representative members of the ministry responsible for education shall be recognized experts in the fields of: academic, managerial, publicity, economic and legal; and are appointed by the responsible minister for education.

The composition of the Board of Administration is determined by the mid-term budget plan of the public higher education institution approved by the Board of Administration. One of the representative members of the ministry responsible for education is selected from the students of the respective HEI, who present to the minister three candidacies of their own.

The Minister for education nominates one of the candidates presented by the students. Candidates nominated by the students need to fulfill the same criteria as the other representative members of the Ministry in the board, according to the provisions of this decision.

The Minister responsible for education appoints the board members for each higher education institution.

The Administrator is the highest administrative authority and responsible for the financial well-functioning of the institution, since it is the legal representative of the higher education institution on financial and administrative matters. In public higher education institutions, the administrator is selected by open competition, according to the criteria set by the Board of Administration. The list of candidates that meet the criteria is approved by the Academic Senate and then the Administrator is appointed by the Board of Directors.

In non-public higher education institutions, the administrator is appointed and dismissed according to the statute of the institution. The administrator of the public higher education institution is dismissed by the Board of Administration with 2/3 of the votes of its members.



## 3. METHODOLOGY

The monitoring team of the Civic Resistance utilized and linked a variety of sources of information. The monitoring was based on the legal analysis of the implementation of Law 80/2015 on Higher Education, regarding university financial management bodies and the review of the data obtained from **Treasury transactions**.

The analyzed findings from the Treasury transactions were enriched with the data obtained from browsing the **public procurement bulletin**, which clearly shows the contracts and objects of agreements that public university executives sign with third-party operators for services and products to meet university needs.

At the same time, a total of **30 information requests** addressed to the selected universities were submitted regarding the budget, investment and destination of the money collected from student tuition fees. The **findings of the Supreme State Audit (SSA) report** "Student Services in Public HEIs" regarding the administration of universities were also taken into consideration.

The data of 7 public universities were taken into consideration, namely:
University of Tirana (U.T)
"Aleksandër Xhuvani" University of Elbasan (U.E)
"Fan S. Noli" University of Korçë (U.K)
University of Medicine (U.M)
"Aleksandër Moisiu" University of Durrës (AMUD)
"Luigj Gurakuqi" University of Shkodër (U.SH)
Polytechnic University of Tirana (PUT)

## 4. MAIN FINDINGS

- **1.4 million Euros** has been spent on **investments** by 7 universities in the last 8 months, but only **2900 Euros** have been spent on **studies and research** (from Fan Noli University in Korça, while the other 6 universities have spent 0 money on this budget item)
- PUT turns out to be the university with the most expenses on staff and administration costs, where in just 8 months it has paid 100,000 Euros in meals and incidental expenses (per diems), 70,000 Euros in car fuel, 17,500 Euros in phone / internet and around 160,000 Euros in staff rewards and honorariums.
- The University of Tirana has spent 3.2 million Euros during the monitoring period for the reconstruction and maintenance of buildings, including the restauration of the yard in front of the Faculty of History Philology for an amount of 170,000 Euros and the reconstruction of the Faculty of Economics for an amount of 2.9 million Euros.
- The security of buildings is again one of the main budget spending items of the universities, where the University of Tirana has spent 444,000 Euros and the Polytechnic University about 300,000 Euros for 2019. The University of Elbasan "Alexandër Xhuvani" has bought security cameras worth 100,000 Euros and it has also spent 152,000 Euros on the security of the building.
- The **PUT** has secured the property with an amount of **20,000 Euros at one of the insurance companies**, but it is worth investigating the **24,000 Euro contract** with a construction company to repair earthquake damages, something which the property insurance contract should have covered.
- The **7 Universities** have spent a total of **16,000 Euros for book purchases**, but at the same time, **106,000 Euros for car fuel**. "Luigj Gurakuqi" University of Shkodra and the University of Medicine have not bought any books during a full academic year.
- **AMUD** paid 44,000 Euros for a printing service with a company, 97,000 Euros for reconstructions and 16,000 Euros for sun-block curtains. Whereas "Luigj Gurakuqi" University has announced a tender to buy a lightning conductor in the amount of 45,000 Euros.
- The **u-transparency.al portal contains no data** on procurements and contracts of HEIs with third parties for the year 2019. **This lack of information makes it difficult for students to understand the total costs of universities** and the expense ratio of how their money is spent.



# 5. ANALYSIS OF EXPENSES IN 7 PUBLIC UNIVERSITIES

The monitoring team and experts of the Civic Resistance have passed through a "mesh strainer" and processed in a simplified manner all the transactions carried out by the seven public universities, including all expense categories during the period **February 1**, **2018 - October 31**, **2019**, **respectively**, **for the first part of the academic year**.

Through the transferring of money to third parties or personnel, considering the description of each transaction, it is also possible to identify suspicious or unjustified payments and transfers.

The monitoring team has identified several transactions broken down into categories that do not match either the normal payment amount or the needs a public university may have in respect to its total budget.

# During the period 15 February - 31 October 2019 these 7 Universities have spent in total:

University	ALL	Nr. of Transactions
Tirana (U.T)	<b>204,136,194</b> ALL	257
"Aleksandër Xhuvani" Elbasan	<b>250,089,030</b> ALL	162
(U.E)		
"Fan S. Noli" Korçë (U.K)	<b>178,449,401</b> ALL	199
Medicine (U.M)	<b>24,210,160</b> ALL	122
"Aleksandër Moisiu" Durrës	<b>381,342,789</b> ALL	968
(AMUD)		
"Luigj Gurakuqi" Shkodër (U.SH)	<b>205,262,982</b> ALL	351
Polytechnic University of Tirana	<b>537,384,734</b> ALL	978
(PUT)		

The Polytechnic University of Tirana has spent the largest amount and has also the largest number of transactions, closely followed by AMUD, which has significantly increased the number of transactions and it is the second university to spend the most during this period.



As can be seen from the table, the expenses of the universities according to the category items are more or less proportionate to the total expenses of each. It is also worth noting that the University of Medicine has much lower total costs than other universities, not only because it is the newest university created, but also because it has a more highlighted sharing of spending in the Treasury with its subsidiary institutions, which means mainly the expenses incurred by the UM itself in the Treasury are mainly only for the part of the Rectorate.

# According to the expense categories, the universities have expenses described below:

	Kategori	U.Tiranes	U. Politeknik i Tiranes	U. Durresit	U. Korces	U. Shkodres	U. Mjeksise	U.Elbasanit
II	Shpenzime personeli	30,818,187	270,677,665	197,801,923	102,501,170	121,205,215	14,217,231	135,020,512
III	Investime	13,924,775	109,673,526	27,955,928	1,180,880	10967637	0	3,144,215
IV	Blerje mallrash	78,973,545	49,208,207	27,078,489	13,569,585	20,366,050	945,565	9,622,766
V	Sigurimi i shërbimeve	67,484,487	44,097,263	20,659,681	18,712,156	17,257,713	8,002,921	28,258,424
VI	Transferta dhe Subvencione	1,282,096	7,372,505	61,429,730	2,274,630	800,927	1,020,443	1,216,176
VII	Të tjera	11,653,104	56355568	46,417,038	40,210,980	34,665,440	24000	72,826,937
	Totali	204,136,194	537,384,734	381,342,789	178,449,401	205,262,982	24,210,160	250,089,030



### **5.1 The category "Staff Expenses"**

The category of Staff Expenses is one of the categories that occupies the major share of Universities Expenses. The transaction table shows that the university that has spent the most money on per diems and travel has been the one in Elbasan with 12 427 542 ALL followed by PUT with 6 537 723 ALL. Meanwhile the University of Korça "Fan Noli" has spent more money than other universities to pay academic and administrative management structures in the amount of 2 745 250 ALL in 8 months.

What is noticeable in the staff expenses budget item, is that the University of Elbasan has not made any expense in item 2.3 "Salary with a limited time contract" and 2.5 "Payment for Members of the Administration Board and Academic Senate". The abnormality identified also in previous years, where all salaries and honorariums in the University of Elbasan are paid on behalf of Mr. Philip Qosja, remains a concern still.

	Category /Subcategory	U. Tirana	Polytechnic Uni.	U. Durrës	U. Korçë	U. Shkodër	U. Medicine	U. Elbasan
II	Staff expenses total	30 818 187	270 677 665	197 801 923	102 501 170	121 205 215	14 217 231	135 020 512
2.1	Salaries	20 570 737	217 580 517	181 595 929	99 669 834	96 077 620	7 569 056	97 962 411
2.2	Honorariums + Other rewards for staff	7 527 963	20 430 181	4 734 855	20 000	5 713 066	5 071 537	30 520 378
2.3	Salary with a limited time contract	141 852	19 741 721	6 291 597	322 377	11 776 954	1 333 383	0
2.4	Travel diets	604 464	12 427 542	2 434 292	1 893 959	5 549 125	243 255	6 537 723
2.5	Payment for members of the Administration Board ( + the Senate)	1 973 171	497 704	2 745 250	595 000	2 088 450	0	0



### **5.2 The category "Investments"**

During 2019, unlike previous years, there has been a decrease in university spending on the reconstruction of school buildings.

The two budget items where none of the universities have made any expenses during this period, respectively in the investment category, are the budget items for **cleaning equipment** and **vehicles**. After the media reporting from the Civic Resistance on the purchase of luxury cars and massive car fuel from universities, there has been some caution shown by university leaders in this budget item. The Polytechnic University of Tirana has spent 88,023,341 ALL in the item of **Technical Tools and Equipment** and about 17,741,400 ALL in office equipment and furniture.

The only university that has spent 359,000 ALL on **Studies and Research** is the University of Korça.

	Categoriy/Subc ategory	U. Tirana	Polytechnic Uni.	U. Durrës	U. Korça	U. Shkodër	U. Medicine	U. Elbasan
Ш	Investment	13 924 775	109 673 526	27 955 928	1 180 880	10 967 637	0	3 144 215
3.1	Reconstruction of university buildings	1 181 730	3 908 785	19 395 463	136 680	7 444 077	0	1 581 000
3.2	Cleaning equipment	0	0	0	0	0	0	0
3.3	Vehicles (and services for them)	0	0	0	0	0	0	0
3.4	Technical tools and equipment	12 743 045	88 023 341	0	685 200	3 053 160	0	1 563 215
3.5	Office equipment and furniture	0	17 741 400	8 560 465	0	470 400	0	0
3.6	Studies and research	0	0	0	359 000	0	0	0



# 5.3 The category "Purchase of Goods"

Despite the student protest in December 2018, universities have continued to spend on fuel for the cars of their officials. University of Durrës has spent 3 575 100 ALL in 8 months for fuel while the PUT has spent 8 699 903 ALL for the same period. If we were to make a monthly distribution, it means that these universities have spent about 500.000 – 1.000.000 ALL / month on car fuel.

In the category "Purchase of Goods", the University of Tirana holds the first place with expenses in the amount of 78,973,545 ALL, mainly spent in **IT equipment** followed by PUT with the amount of 49,208,207 ALL.

Meanwhile, the University of Elbasan continues to be problematic in terms of expenses, even on expenses like drinking water, where it has paid 3,510,056 ALL for this budget item while PUT has spent 11,839,051 ALL for electricity during this 8-month period under consideration.

	Category/Subca tegory	U. Tirana	Polytechnic Uni.	U. Durrës	U. Korçë	U. Shkodër	U. Medicine	U. Elbasan
IV	Purchase of goods	78 973 545	49 208 207	27 078 489	13 569 585	20 366 050	945 565	9 622 766
4.1	Electricity	778 543	11 839 051	10 825 336	2 951 868	3 410 484	578 172	4 492 658
4.2	Car fuel	0	8 699 903	3 575 100	575 236	28 114	0	176 264
4.3	Water	27 270	1 905 034	125 383	438 329	1 137 496	0	3 510 056
4.4	Heating + Cleaning	4 123 895	0	0	3 284 933	2 290 540	0	0
4.5	Stationery, office materials in general	0	3 401 973	4 258 225	4 116 840	0	0	288 520
4.6	Expenses on the production of specific documentation	227 196	184 290	2 953 135	408 900	108 000	0	15 000
4.7	Books and professional publications	47 502	310 800	757 494	28 800	0	0	807 600



4.8	Operative services and materials	0	0	454 680	1 764 679	0	358 893	6 000
4.9	IT equipment	72 586 136	22 706 952	4 129 136	0	13 391 416	0	326 668
4.1 0	Other materials	1 183 003	160 204	0	0	0	8 500	0



# **5.4 The category "Security Services"**

#### UNIVERSITETI I TIRANËS

1. Emri dhe adresa e autoritetit kontraktor

Emri Universiteti i Tiranës

Adresa Sheshi "Nënë Tereza", Godina e Rektoratit të UT

Tel/Fax +355 4222 8070 E-mail skerdi.dafa@unitir.edu.al

Faqja në Internet unitir.edu.al

2. Lloji i procedurës: E hapur

3. Objekti i kontratës: Loti 1: "Shërbimi privat i sigurisë fizike të Universitetit të Tiranës"

4. Numri i referencës së procedurës: Loti 1: REF- 96235-11-27-2018

5. Fondi limit: Loti 1 – 97,296,215.74 (nëntëdhjetë e shtatë milion e dyqind e nëntëdhjetë e gjashtë mijë e dyqind e pesëmbëdhjetë presje shtatëdhjetë e katër) LEKE pa TVSH

6. Vlera totale përfundimtare e kontratës: 54, 558, 622.22 (pesëdhjetë e katër milion e pesëqind e pesëdhjetë e tetëmijë e gjashtëqind e njëzet e dy pikë njëzet e dy) lekë me TVSH

7. Data e lidhjes së kontratës 07.03.2019

8. Emri dhe adresa e kontraktorit /nenkontraktorit Emri "TONI-SECURITY" SHPK

Adresa Rr. "Lidhja e Prizrenit", P.10/1, kati 1, Tiranë

Nr. NIPT K94010201F

During the December 2018 protest, the prime minister made some accusations in a meeting with rectors and deans, on the fact that student money was being wasted by spending large sums on insurance companies for the buildings. But despite this accusation in open media, from the monitoring of the Resistance there evidence that officials of all public universities continue to spend large amounts from the

student money for contracts on the security of buildings.

#### UNIVERSITETI POLITEKNIK I TIRANES

1.Emri dhe adresa e autoritetit kontraktor

Emri Universiteti Politeknik i Tiranes Adresa Sheshi "Nene Tereza" Nr 4,Tirane

Faqja në Internet www.upt.al

2. Lloji i procedurës: Tender i Hapur

 Objekti i kontratës/<u>marrëveshjes kuadër</u> Shërbimi Privat i Sigurisë Fizike të Universitetit Politeknik të Tiranës, viti 2019.

4. Numri i referencës së procedurës/lotit REF-93267-11-08-2018

5. Fondi limit: 43,452,659 (dyzetë e tre milion e katerqind e pesedhejte e dy mije e gjashteqind e pesedhejte e nente) leke pa TVSH.

6. Vlera totale përfundimtare e kontratës (duke përfshirë lotet opsionet dhe nenkontraktimin):

36,735,750.45 (tridhjetë e gjashtë milion e shtatëqind e tridhjetëe pesë mijë e shtatëqind e pesdhjet presje dyzet e

pesë) leke (me TVSH).

Vlera e nenkontraktimit me Tvsh Monedha

7. Data e lidhjes së kontratës 15.02.2019

8. Emri dhe adresa e kontraktorit /nenkontraktorit Emri "Myrto Security"sh.p.k., Nr. NIPT K23323401N Adresa Lagjja "Kastriot", Rr. "Brigada e XI Sulmuese", Godina e Albtelecom, Kati 3, Fier. In order to illustrate this, below you can find the contracts between the insurance companies and universities monitored, obtained from the public procurement bulletin. What is noticed is the fact that even after the student protest and the prime minister's indignation in a public meeting with the deans and rectors, universities have continued to spend the same amount of money during this year to secure their buildings. In addition to physical security of buildings,

universities have applied financial security contracts and have announced tenders for security cameras.



The University of Tirana has signed a contract on March 7 on new security of buildings in the amount of 54,558,622 ALL while the Polytechnic University on 15 February has signed a contract for building security in the amount of 36,735,750 ALL for the year 2019.

Since such a high figure for physical security of buildings has not been enough for them, the UT has signed a contract in November on a new value for 4.7 million ALL for the security of equipment from SIGAL company, which means, money that overlap security costs.

Also, in the table below, the Civic Resistance has made transparent all the transactions that universities have spent on this subcategory for the period monitored.

	Category/Subca tegory	U. Tirana	Polytechnic Uni.	U. Durrës	U. Korça	U. Shkodër	U. Medicine	U. Elbasan
v	Security Services	67 484 487	44 097 263	20 659 681	18 712 156	17 257 713	8 002 921	28 258 424
5.1	Mail and courier service	115 841	126 363	25 860	16 580	28 035	528 250	29 765
5.2	Telephone and internet	469 765	2 145 950	308 501	127 096	238 797	59 580	504 336
5.3	Cleaning and green areas	0	0	0	0	0	0	0
5.4	Other transport services	91 688	1 920 935	621 780	1 405 405	114 225	0	369 047
5.5	Protection and security of buildings	39 078 595	24 100 698	6 380 432	12 178 968	14 385 408	2 330 056	18 688 984
5.6	Other services	2 748 980	1 156 405	0	3 141 468	0	96 740	1 224 572
5.7	Social activities for the staff (and participation in	297 550	1 996 598	1 446 740	534 840	175 188	4 126 008	778 280



	events and conferences)											
5.8	Maintenance of buildings	21 06	i4 748	7	94 264	9 640	260		0	2 316 060	501 537	2 215 160
5.9	Installation and maintenance of computer networks		2 44	4 620	11 0	086 050	9	15 384	68 3 83 7	0	49 950	4 448 280
5.1 0			1 17	2 700	7	70 000	1 3	20 724	62 3 96 2	0	310 800	0

When it comes to expenses on **Telephone and Internet** it is **PUT that has the highest costs, worth about 2.200.000 ALL.** In the meantime, there is a noticeable change in the budget item "Security of Buildings", where there is a significant increase in expenses made by UT and PUT, but a decrease in these expense by AMUD.

# 5.5 The category "Scholarships and transfers for other subsidies"

In the category of **Transfers and Subsidies** there is a low increase of expenses from all universities, starting with the University of Durrës, in which, from 0 expenses in the previous period, it has now spent the considerable amount of 61,429,730 ALL. Mostly these expenses were made under the budget item **Banking Commissions and returned transfers**.

	Category/Subcat egory	U. Tirana	Polytechnic Uni.	U. Durrës	U. Korça	U. Shkodër	U. Medicine	U. Elbasan
VI	Transfers and Subsidies	1 282 096	7 372 505	61 429 730	2 274 630	800 927	800 927 1 020 443	
6.1	Transfers for projects	0	3 316 273	387 629	239 630	327 600	894 914	109 862
6.2	Membership Fees	60 048	2 503 487	418 000	0	100 000	117 326	163 500
6.3	Bank Commissions	1 222 048	1 552 745	60 624 101	2 035 000	373 327	8 203	942 814



١	VII	Others	11 653 104	56 355 568	46 417 038	40 210 980	34 665 440	24000	72 826 937
		Support of students and study							
7	7.1	scholarships	0	56 355 568	43 639 262	39 543 000	34 665 440	0	72 826 937
7	7.2	Court expenses	11 653 104	0	2 777 776	667 980	0	24 000	0



### 5.6 Expenses for administrative structures of public HEIs

(në mijë lekë)

Based on the SSA data, the organizational structures of public universities are **inflated** and consequently they have increased the expenses on incomes. The ratio between the number of academic and administrative Burimi: MASR, përpunimi grupi i KLSH

Insti	tucion i Arsimit të Lartë Publik	UT	UBT	UMT	UAMD	ULGSH	UIQV	UFSNK
Fondi për IAL		1 161 693	682 185	525 585	488 824	385 836	338 714	285 000
Detajimi i buxheti nga BA-2018	Fondi për Bursa	88500	17000	25000	20000	38006	17500	25227
nga bA-2016	Grandi per mesimdhenie nga Buxheti I Shtetit	1 250 193	699 185	550 585	508 824	423 842	356 214	310 227
Planif. të ardhura d	ytësore PBA 2018-2020	1 237 416	318 288	459 482	405 372	231 011	335 237	128 905
Nr. Punonjësve Ped	agog/ akademike	837	309	309	340	235	241	171
Nr. Punonjësve Adr	ninisrative	311	151	98	111	78	86	62
Nr. Punonjësve Ndi	hmës dhe shërbimesh	86	113	25	96	31	32	25
Nr. Punonj.Gjithese	i	1234	573	432	547	344	359	258
Raporti punonjës a	lministrat e shërbimesh, per pedagog	0.47	0.85	0.40	0.61	0.46	0.49	0.51
Shpenzimet e perso	nelit te parashikuara nga IAL, për vitin 2018	1 477 098	685 881	517 104	654759	411768	429723	308826
Fonde për shpenzin	- 315 405	- 3696	8 481	- 165 935	- 25 932	- 91 009	- 23 826	
shpenzimeve per pe	shpenzimeve per personelin ndaj te ardhurave (%)				-40,9%	-11,2%	-27,1%	-18,5%
Nr. I studenteve	Nr. I studenteve			7 427	17591	7927	8801	4500
Tarifa mesatare per	student	44	33	62	23	29	38	29

staff suggests that large sums of the student money go for the administrative staff and administrative support payments.

The Agricultural University of Tirana has 264 administrative and support employees in its organogram and only 300 professors, spending a total of 685.881.000 ALL on **employee salaries**, while AMUD has 207 administrative staff and only 340 professors. Despite this inflated organizational structure and high payroll costs for the staff, all universities involved in the monitoring lack significantly the provision of services for students in numbers and quality, according to the same report.

The ratio between the number of professors and administration and service staff for the year 2018 varies by university:

University	<b>Professors</b>	Administrative staff
University of Tirana	837	397
Agricultural University of Tirana	309	264
University of Medicines	309	123
"Aleksandër Moisiu" University of Durrës	340	207
"Luigj Gurakuqi" University	235	109
"Isamil Qemali" University	241	118
"F.S. Noli" University	171	87

Another important indicator is the ratio of staff expenses and incomes. University of Tirana spends 25% of its revenues on staff and administrative staff payments; University of Durrës spends 41% and University of Vlora 27%.



# 5.7 Complete overview of the expenses of 7 public universities for the period 15 February – 31 October 2019

	Kategori/Nënkategori	U.Tiranes	U. Politeknik i Tiranes	U. Durresit	U. Korces	U. Shkodres	U. Mjeksise	U.Elbasanit
II	Shpenzime personeli	30,818,187	270,677,665	197,801,923	102,501,170	121,205,215	14,217,231	135,020,512
2.1	Paga	20,570,737	217,580,517	181,595,929	99,669,834	96,077,620	7,569,056	97,962,411
2.2	Honorare + Te tjera shperblime per							
	personelin	7,527,963	20,430,181	4,734,855	20,000	5,713,066	5,071,537	30,520,378
2.3	Paga me kontrate per kohe te kufizuar	141,852	19,741,721	6,291,597	322,377	11,776,954	1,333,383	0
2.4	Dieta Udhetime	604,464	12,427,542	2,434,292	1,893,959	5,549,125	243,255	6,537,723
2.5	Pagesa anetaret e bordit administrativ( +							
	Senati)	1,973,171	497,704	2,745,250	595,000	2,088,450	0	0
III	Investime	13,924,775	109,673,526	27,955,928	1,180,880	10,967,637	0	3,144,215
3.1	Rikonstruksion i ndërtesave shkollore	1,181,730	3,908,785	19,395,463	136,680	7,444,077	0	1,581,000
3.2	Pajisje pastrimi	0	0	0	0	0	0	0
3.3	Mjete transporti	0	0	0	0	0	0	0
3.4	Mjete dhe pajisje teknike	12,743,045	88,023,341	0	685,200	3,053,160	0	1,563,215
3.5	Pajisje zyre dhe orendi të tjera	0	, ,	8,560,465	0	470,400	0	0
3.6	Studime dhe kërkime	0		0	359,000	0	0	0
IV	Blerje mallrash	78,973,545	49,208,207	27,078,489	13,569,585	20,366,050	945,565	9,622,766
4.1	Energji elektrike	778,543	11,839,051	10,825,336	2,951,868	3,410,484	578,172	4,492,658
4.2	Karburant dhe vaj	0		3,575,100	575,236	28,114	0	176,264
4.3	Ujë	27,270		125,383	438,329	1,137,496	0	3,510,056
4.4	Ngrohje + Pastrim	4,123,895	2,505,051	0	3,284,933	2,290,540	0	0,510,650
4.5	Kancelari, materiale zyre e të përgjithshme	0	3,401,973	4,258,225	4,116,840	2,230,340	0	288,520
4.6	Shpenzime per prodhim dokumentacioni		3,401,373	4,230,223	4,110,040		Ŭ	200,320
4.0	specifik	227,196	184,290	2,953,135	408,900	108,000	0	15,000
4.7	Libra dhe publikime profesionale	47,502	310,800	757,494	28,800	100,000	0	807,600
4.8	Materiale dhe shërbime operative	47,302	, , , , , , , , , , , , , , , , , , ,	454,680	1,764,679	0	_	6,000
4.9	Pajisje Informatike	72,586,136		4,129,136	1,704,079	13,391,416	338,833	326,668
4.10	Materiale të tjera	1,183,003		4,129,130	0	13,391,410	8,500	320,006
V	Sigurimi i shërbimeve	67,484,487	44,097,263	20,659,681	18,712,156	17,257,713	8,002,921	28,258,424
5.1	Posta dhe shërbimi korrier	115,841	126,363	25,860	16,580	28,035	528,250	29,765
5.2	Telefon dhe internet	469,765	2,145,950	308,501	127,096	238,797	59,580	504,336
5.3	Pastrim dhe gjelbërim	403,703		0	127,090	230,737	39,380	304,330
5.4	Shërbime të tjera transporti	91,688	1,920,935	621,780	1,405,405	114,225	0	369,047
5.5	Ruajtja dhe sigurimi i ndërtesave	39,078,595	24,100,698	6,380,432	12,178,968	14,385,408	2,330,056	18,688,984
5.6	Shërbime të tjera			0,380,432		14,363,406		
5.7	Aktivitete sociale per personelin (dhe	2,748,980	1,156,405	U	3,141,468	U	96,740	1,224,572
3.7	pjesmarrje ne evente e konferenca)	207 550	1 006 500	1 446 740	E24 940	175,188	4 126 000	770 200
5.8	Mirëmbajtje ndërtesash	297,550 21,064,748		1,446,740 9,640,260	534,840	2,316,060	4,126,008 501,537	778,280 2,215,160
5.9	Instalim dhe mirermbajtje rrejtesh	21,004,748	794,264	9,040,260	U	2,310,060	301,337	2,215,160
3.9	1	2 444 620	11 000 050	045 304	CO2 C27	•	40.050	4 440 300
5.10	informatike	2,444,620		915,384	683,837	0	49,950	4,448,280
	Mirëmbajtje të tjera  Transferta dhe Subvencione	1,172,700		1,320,724	623,962	900 037	,	1 346 476
VI 6.1		1,282,096		61,429,730	2,274,630	800,927	1,020,443	1,216,176
6.1	Tranferta për projekte	0		387,629	239,630	327,600	894,914	109,862
	Kuota Antaresimi	60,048		418,000	0	100,000	117,326	163,500
6.3	Komisione Bankare	1,222,048		60,624,101	2,035,000	373,327	8,203	942,814
VII	Të tjera	11,653,104	56,355,568	46,417,038	40,210,980	34,665,440	24000	72,826,937
7.1	Mbështetje e nxënësve të dalluar dhe bursa							
	studimi	0		43,639,262	39,543,000	34,665,440	0	72,826,937
7.2	Shpenzime gjygjesore	11,653,104	0	2,777,776	667,980	0	24,000	0
	Totali	204,136,194	537,384,734	381,342,789	178,449,401	205,262,982	24,210,160	250,089,030



## **CONTRACTS AND UNIVERSITY CLIENTS**

#### **University of Tirana**

Adresa

Tel/Fax

E-mail

Ekonomisë".

#### UNIVERSITETI I TIRANËS 1. Emri dhe adresa e autoritetit kontraktor UNIVERSITETI I TIRANËS Blv. "Dëshmorët e kombit", Sheshi "Nënë Tereza", Tiranë Tel. +35542258446 s\_dafa@unitir.edu.al Faqja në Internet www.unitir.edu.al 2. Lloji i procedurës se prokurimit: E hapur. 3. Objekti i kontratës/marrëveshjes kuadër: "Rikonstruksion i Godinës A-B të Fakultetit të

Bulevardi "Dëshmorët e Kombit", Këshilli i Ministrave Tel.+ 355 4 22 77 510 https://www.app.gov.al

Buletini Nr. 39 datë 30 Shtator 2019

Agjencia e Prokurimit Publik

- Numri i referencës së procedurës/lotit: REF-28172-06-24-2019.
- Fondi limit: 364,008,697 (treqind e gjashtëdhjetë e katërmilion tetëmijë gjashtëqind e nëntëdhjetë e shtatë) lekë pa TVSh.
- 6. Vlera totale përfundimtare e kontratës (duke përfshirë lotet opsionet dhe nënkontraktimin): 408,923,397 (katërqind e tetëmilion nëntëqind e njëzet e tremijë treqind e nëntëdhjetë e shtatë) lekë me TVSh.
- Data e lidhjes së kontratës: 20.09.2019.
- 8. Emri dhe adresa e kontraktorit/nënkontraktorit:

Bashkimi i Opertorëve Ekonomikë "ULEZA NDERTIM" shpk përfaqësuar me prokurë të përgjithshme nga Z. Ndue Shpani, me adresë Njesia bashkiake nr 5, Rruga Zef Jubani, ndertesa 15, Hyrja 19, Ap 1, kodi postar 1019, Tiranë, me NIPT J67902928O,

"AGRI CONSTRUCTION" shpk përfaqësuar nga Z. Petrit Patushi, Administratori i shoqërisë, me adresë Rruga e Dibrës, Ish truproja e shkollës Skënderbej, Tiranë, me NIPT K01725001F,

**UT** has spent 405,657,036 ALL, or 3.2 million Euros, during the monitoring for the period, reconstruction and maintenance of buildings, including the reconstruction of the History – Philology University yard for 170,000 Euros and the reconstruction of the Faculty of Economy for 2.9 million Euros.

Regarding periodic university clients, UT has completed 30 transactions for a total amount of 388,181 ALL for telephone expenses to Albtelecom and 12 transactions of 4,123,895 ALL were carried out for Bolvoil for car fuel. In the meantime, a transaction was

executed for the BNT company on the amount of 11,523,000 ALL with the justification of court expenses, not providing any further details on it. There were 17 transactions with Divitech company with a total amount of 78,065,476 ALL, made in different budget items and different justifications, some of them included in the wrong category. Divitech is also the company that has benefited the most from the University of Tirana.

The company Tony Security holds the second place for the largest amount of 39,078,595 ALL, benefited from the UT on 10 transactions for protection and security of buildings.



#### • Polytechnic University of Tirana

#### UNIVERSITETI POLITEKNIK I TIRANES 1. Emri dhe adresa e autoritetit kontraktor Universiteti Politeknik i Tiranes sheshi "Nene Tereza", nr. 4, Tirane Adresa Aderaldo MEMA Personi pergjegjes aderaldo.mema@yahoo.com Nr.tel 355 695638500 Faqja në Internet www.upt.al 2. Lloji i procedurës: Negocim pa shpallje praraprake te njoftimit te kontrates 3. Objekti i kontratës Riparime te Demtimeve te Shkaktuara nga Termti ne Godinat ne Administrim 3.1 Numri i referencës së procedurës/lotit REF-38929-10-10-2019 4. Fondi limit2,573,000 ( dymilion e peseqind e shtatedhjete e tremije) leke (pa TVSH). 5. Vlera totale përfundimtare e kontratës (duke përfshirë lotet opsionet dhe nenkontraktimin): 3,072,000 (tremilione e shtatedhjet e dymije)(me TVSH) Monedha Lekë 6. Data e lidhjes së kontratës 23.10.2019 7. Emri dhe adresa e kontraktorit /nenkontraktorit MELA. sh.p.k Nr. NIPT K62320011G Njësia bashkiake nr.9, rruga"MaliqMuço", ndertesa 6, hyrja 4, ap 14, Tiranë. 8. Informacion mbi kontratën fillestare (në rastin e shtesës së kontratës) Data e lidhjes së Kontratës fillestare 8.2 Kontrata fillestare është lidhur në përfundim të zhvillimit të një procedure me mjete elektronike 8.3 Numrii references references së procedures së zhvilluar me mjete elektronike/lotit 8.4 Emri dhe NIPTI i kontraktorit 8.5 Vlera totale përfundimtare e kontratës fillestare/ lotit: \_ (me TVSH) Monedha Vlera Bulevardi "Dëshmorët e Kombit", Këshilli i Ministrave Tel.+ 355 4 22 77 510 https://www.app.gov.al

PUT was one of the only universities to pay property insurance through a contract with Sigma Interalbanian Vienna Insurance Group. In just 8 months they have paid about 20,000 Euros to this company on property insurance. Referring to recent events where damaged earthquake several buildings in the country, the Civic Resistance made a thorough verify monitorina to how functional was this contract between the university and the company. On October 23, 2019 PUT signed a contract with the company MELA with a contract

object "Repair of the earthquake damages in the building under the administration of FAU (Faculty of Architecture and Urbanism)-FCE (Faculty of Civil Engineering) in the amount of 24.000 Euros. PUT has made the transaction with the highest amount on the company Divitech worth 22,178,400 ALL with the description of electronic equipment. PUT has completed 11 transactions to this company with a total amount of 108,005,242 ALL or about 878,000 Euros. In the meantime, 8 transactions have been transferred to Myrto Security for private security services worth 21,605,698 ALL.

The university continues to hold the number 1 place in terms of fuel costs, spending just 70,000 Euros on oil purchases in just 8 months, or 8750 Euros a month. Referring also to the fact that PUT does not have buses for expeditions owned, or faculty premises outside of Tirana, the amount spent is unjustified and suspicious. This budget item also excludes the possibility that this amount of fuel is used for heating as the heating and cleaning item results in 0 costs.



#### "Aleksandër Moisiu" University of Durrës

#### UNIVERSITETI POLITEKNIK I TIRANES

1. Emri dhe adresa e autoritetit kontraktor Emri Universiteti Politeknik i Tiranes sheshi "Nene Tereza", nr. 4, Tirane Adresa Aderaldo MEMA Personi pergjegjes aderaldo.mema@yahoo.com

355 695638500 Nr.tel Faqja në Internet www.upt.al

2. Llojiiprocedurës se prokurimit: Kerkese per Propozim

3. Objekti i kontratës/marrëveshjes kuadërBlerje karburanti per nevoja te UPT.

4. Numri i referencës së procedurës/lotitREF-23296-05-22-2019

5. Fondi limit7,250,000 (shtatë milion e dyqind e pesëdhejtë mijë) leke pa TVSH.

6. Vlera totale përfundimtare e kontratës (duke përfshirë lotet opsionet dhe nenkontraktimin):

8,699,903(tetemilion gjashteqind e nentedhjete e Monedha LEKË nentemije neteqind tre)lekë.(me TVSH)

Vlera e nenkontraktimit \_me Tvsh Monedha

7. Data e lidhjes së kontratës01.07.2019

8. Emri dhe adresa e kontraktorit /nenkontraktorit "A&T" sh.a Adresa "Rruga "Ibrahim Rugova", Kulla "SkyTower", Kati 7, Apartamenti Nr.3, Tiranë

L32320008H

Adresa Rruga "Perlat Rexhepi pallati Dulaku", Tiranë.

from a company with a value of 44,000 Euros, an amount of money with which over 20 professional printers serving each department and students for free, could have been bought.

- "Fan Noli" University of Korça has executed 8 transactions for Alben 2 Security worth 11,398,468 ALL for security and facility maintenance and 2 transactions on the amount of 3,860,169 ALL for fuel and heating to AROIL Company.
- "Luigi Gurakugi" University of Shkodra has issued an offer to buy a lightning conductor in the amount of 5,576,498.00 ALL or 45,000 Euros. A significant figure in relation to the needs of the university and the students.
- The University of Medicine, which is also the university with the lowest costs, has made the highest payment to a company called PIKCREATIVE with the description Expense for the Graduation Ceremony of the students, worth 3,466,008 ALL.
- "Aleksandër Xhuvani" University of Elbasan has made the highest payment for an individual with the initials F.Q in the amount of 200.000 Euros with the description as payment of staff salaries. Also, this university continues to pay high fees for building insurance, where in the last 8 months there have been 6 transactions with the company Kumria-1 worth 18,688,984 ALL.

AMUD continues to make for sun-block payments curtains, first as in the monitoring period, spending around 14,000 Euros on this Rafin product. Company benefited from AMUD the amount of 11,935,107 **ALL** carried out in two transactions rehabilitation for the of hydroelectric ioints and maintenance of construction facilities.

A contract that raises doubts on how the money of AMUD is being spent, is a printing service



From the above analysis, it is noted that universities are focused on restoration contracts, staff or administration costs and routine service purchases, while at the 7 universities under consideration there is a lack of some basic services such as:

- Student electronic system

- Free Wi-Fi for students

Books in libraries

- Photocopy and printer devices free for students

Laboratories and lab equipment

- Heating-Air Conditioning in lecture auditoriums

Issuing of certificates and documentation electronically free of charge

## 7. THE PORTAL U-TRANSPARENCA.AL



In response to one of the key demands of the student protest in December 2018, the government issued DCM no. 781 to guarantee the transparency of higher education institutions, despite the existence of the law on the right to information and the obligations it provides for any public authority.

From the verifications made by the team of the Civic Resistance, this portal does not contain any data on university or

rectorate expenses but only data on the level of faculties, which makes it difficult for students to understand the total university costs and expense ratios on how their money are spent.

Another thing this portal is lacking is public procurements, since for 2019 there is not a contract published for any of the universities, while from our monitoring it results that there are dozens of contracts from universities with third-party private operators through tendering procedures.

As for the decisions of administrative and academic bodies, only those decisions related to scholarships and fees are published, but not decisions with financial and legislative effect within the university.

At the same time, this portal was supposed to contain all the CVs of university professors according to the DCM in February, but this is still lacking and almost all the material in this regard is incomplete.

# 8. RECOMMENDATIONS

- The Ministry of Education, Sports and Youth should fully implement DCM 781, dated 26.12.2018 by updating the missing categories in the u-transparency.al portal, including Board of Directors decisions, contracts with third parties and procurements for the year 2019.
- The Ministry of Education, Sports and Youth should inspect budgets, transactions and service offers of the public universities according to the provisions of Law 80/2015 on Higher Education and Research and take necessary administrative and legal measures in case of violations.
- Public universities should update and personalize transparency programs in line with the law on the right to information and apply open financial decision-making, involving students and constant consultation with the Commissioner for the Right to Information and Protection of Personal Data.
- Public universities should reduce and reform inflated organizational structures, while applying digital services to students.
- Public universities need to allocate more money in research and enrich their libraries with books containing curricula and spend less money for security, cameras and building insurance.
- Student councils and active students should become part of the decision-making process by verifying every purchase, every third-party contract, and every service offered by the university where they study.
- Student councils and students should require regular accountability from members of the Board of Administration proposed by them for any financial action the university has taken.





